## HOGOSHI

## $\sim$ Volunteer Probation Officers $\sim$



REHABILITATION BUREAU MINISTRY OF JUSTICE JAPAN

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## What's "Hogoshi"?

Hogoshi or Volunteer Probation Officers are citizen volunteers who support the rehabilitation of offenders. In Japan, the supervision of probationers and parolees (hereinafter referred to as "offenders") is performed by the professional probation officers (PPOs), and Hogoshi support the efforts of PPOs by providing offenders with additional supervision and assistance.

The Hogoshi system can be traced back as early as the 1880s. In 1888, the "Shizuoka Prefecture Released Prisoners Protection Company" (private halfway house) was established. It provided a residence for ex-prisoners and appointed about 1,700 volunteer workers throughout the prefecture to support ex-prisoners with counselling and assistance. These great efforts is said to be the precursor of the Hogoshi system.

Thereafter, the "Volunteer Probation Officers Act (Hogoshi Act)" was enacted in 1950 and the activities of these volunteers were accepted as a national system, which still continues today.



This badge is an official badge identifying the status of Hogoshi. Hogoshi wear this badge when they perform their duties.

#### - Five Keywords on "Hogoshi" -



Hogoshi regularly interview offenders and guide them so that they can keep the conditions of their probation/parole, but this doesn't mean Hogoshi just "monitor" them. Rather than being representatives of the government, they are "supporting neighbors" or "significant others". Hogoshi occasionally invite offenders into their own homes and treat them to meals, attentively listen to their concerns and wishes of daily life,



Interview of Hogoshi

and give guidance, both kind and strict accordingly. Thus, the position of Hogoshi as "supporting neighbors" enables continuous support for offenders even after the probation/parole period ends.



Hogoshi are commissioned by the Minister of Justice and are given official legal status as part-time government officials based on the Hogoshi Act. Hogoshi serve for two years, however, they can be reappointed repeatedly. They are not paid salaries, but the government reimburse all or part of the expenses incurred in discharging their duties, such as transportation and communication expenses. Nevertheless, Hogoshi with enthusiasm help in taking care of the problems of offenders when in time of need, even during the night or during holidays.

This sincere attitude by Hogoshi allows many offenders to reestablish self-respect, re-enter the community and live their lives independently without re-offending.



Hogoshi are not mere supplements or replacements for PPOs. Their strength of being local community members is what is unique to Hogoshi. That is to say, as a knowledgeable local resident having familiarity, they have the ability to utilize local social resources and related organizations, cooperating with the various individuals involved, all of which contribute to the improved reintegration of offenders.

For offenders, the stage of Community-based treatment is the exit point of the criminal justice system, and at the same time the entry point into society. As the start of their new life, Hogoshi with a strong reputation from the society play an important role as liaisons that connect the offenders to the local community which may exclude them, and give the offender a warm welcome.

## Yellow Feather Campaign ~ Campaign to Give Society a Brighter Future ~

Crime prevention activities are carried out under Hogoshi's initiative to build a safe and secure society.

Series of the campaigns are conducted in order to foster a general understanding of the importance of offenders' social reintegration and crime prevention.

Yellow Feather Campaign (Campaign to Give Society a Brighter Future), a nationwide movement which began in 1951 is organized under the leadership of the Ministry of Justice



Hikone Castle Lit in Yellow: Yellow is the color that symbolizes the Campaign.

to promote public understanding of the rehabilitation of offenders. Collaborating with other organizations and volunteer groups, Hogoshi carry out the campaign through various activities such as advertising campaigns, crime prevention meetings for residents, giving lectures on drug abuse and so on, as well as public relation activities through mass media and social media. In 2021, 867,395 people participated in this campaign.



#### **Offender Rehabilitation Support Centers**

The Offender Rehabilitation Support Center was established as a base for Hogoshi activities. These centers serve as facilities where any Hogoshi activities can be conducted, such as interviews with offenders, Hogoshi training programs, meetings between Hogoshi and related bodies or even with community citizens and so on. A total of 886 centers have been established nationwide as of 2020.



Throughout the country, Hogoshi orga-

Case Conference

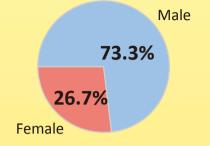
nize Hogoshi associations and have offender rehabilitation support center in each area.

## Basic Data of "Hogoshi"

#### 1. Gender

3. Age

Average



65.4

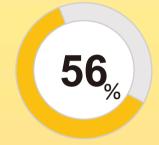
Years old

#### 2. Numbers

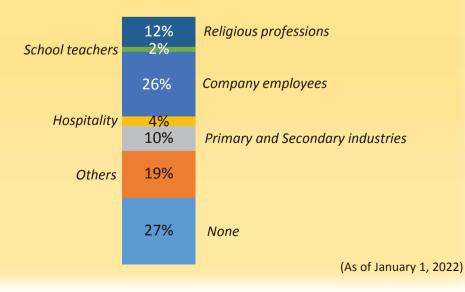


#### 4. Serving years

More than half of all Hogoshi have been serving for more than <u>eight years.</u>



#### 5. Occupation



## -Messages from "Hogoshi"-

Hogoshi are working to help offenders rehabilitate themselves to create a safe and secure community. The following are some examples of the mottos they always keep in mind as "Hogoshi".



#### "Lightening up a corner"

I would like to guide offenders to the path to rehabilitation into the society by accepting them as a neighbor. Each Hogoshi is one light, but if we all come together as one, we can form to be a "formidable light" that can help to build a bright future.

#### "Making an effort with continuous self-development from here on out"

Hogoshi support offenders' rehabilitation and provide volunteer work for local communities in order to build a society where everybody can live in safety. Therefore, continuous self-development is essential for our activities.





#### "Accepting others without prejudice"

Regardless of who it is, I always try to accept the person as they are in a respectful manner and with open arms. It is my belief that "we are all human."

# The Volunteer Probation Officer (Hogoshi) system in Japan and the significance of Community Volunteers for community-based work internationally.

Stephen Pitts Ambassador – Confederation of European Probation (CEP) Consultant in Community-based Justice



The Volunteer Probation Officer (Hogoshi) system in Japan is remarkable in its scale and range of duties. It has been, and continues to be, an inspiration to probation and correctional services in Asia and beyond.

The reasons are not difficult to understand. Hogoshi in Japan are integral to the work of the probation services. Their central role is well-established; the first Hogoshi Act stems from 1950 and addresses many aspects of the Hogoshi system including volunteer qualifications and appointment. Although they volunteer time, experience and expertise, Hogoshi have the status of part-time national government officials (including compensation for injury). Among other distinguishing features are their extent of duties and presence throughout the country. The Act allows for the appointment of 52,500 Hogoshi, a number which means they frequently offer the core and critical contact with justice-involved individuals in all but more serious cases.

Hogoshi are supported in their work by local and national Associations, and are further guided and supported by formal arrangements with professional Probation Officers. Increasingly they have access to "Offender Rehabilitation Support Centres". Hogoshi also promote system sustainability by encouraging other suitable volunteers. Furthermore, the Hogoshi system is complemented by other important volunteer organisations including the Women's Associations for Rehabilitation Aid and Big Brothers and Sisters Association.

About 22,000 "Cooperating Employers" provide further important community support.

The Hogoshi system undoubtedly provides an exceptional example of community engagement in community-based justice work. Volunteers, working with people who may have complex backgrounds and needs, demonstrate the care of society, a belief that change is possible, and encourage optimism about an individual's future. They also offer practical guidance and support in overcoming barriers to reintegration. As established members of the community, Hogoshi are well-placed to "demystify" probation practice and to encourage communities to accept and actively support reintegration. All are practices that evidence tells us are often central to an individual's successful integration and desistence.

Internationally too, volunteers contribute a wide range of important roles, including work with higher risk persons (for example Circles of Support and Accountability which originated in Canada) or extending the "reach" of probation work with specific groups or in more remote areas. Whatever their precise role, volunteers, as so well-exemplified by the Hogoshi system, give practical expression to the Tokyo Rules' encouragement of public participation in community-based work and to the unquestionable value of embedding probation work closely in the communities they serve.



Cover picture : "The Great Wave" by Katsushika Hokusai Cover title: "保護司"written by Murakami Kosho (Hogoshi)



https://www.moj.go.jp/EN/hogo1/soumu/hogo\_index.html